

# **State of Alaska FY2007 Governor's Operating Budget**

## **Department of Natural Resources State Historic Preservation Program Component Budget Summary**

## Component: State Historic Preservation Program

### Contribution to Department's Mission

The Office of History and Archaeology provides a historic preservation program to preserve and protect the historic, prehistoric and archaeological resources of Alaska.

### Core Services

As the State of Alaska's historic preservation agency, the Office of History and Archaeology oversees statewide programs to identify, document, protect and restore sites and buildings, and to educate Alaskans and visitors about the state's heritage resources.

The Office of History and Archaeology and the Alaska Historical Commission provide policy and program advice to the Commissioner, Governor and Legislature concerning history and prehistory, historic sites and buildings, and geographic names.

The Office administers the national historic preservation program in Alaska, as set forth in the National Historic Preservation Act, and serves as State liaison to federal agencies, representing the State's interests in protecting its heritage resources. The national programs include historic preservation planning, survey, nomination to the National Register of Historic Places, public education and training, investment tax credits, project review, maintenance of a statewide inventory, and local government assistance through its Certified Local Government program. To carry out these programs, the Office of History and Archaeology seeks partnerships with local governments, Native organizations, historical societies, non-profit organizations, owners of historic properties, and federal and state agencies.

End Results	Strategies to Achieve Results
<p><b>A: Facilitate the Department's mission through protecting Alaska's heritage resources and maintaining the state historic preservation program's annual eligibility and certification.</b></p> <p><u>Target #1:</u> Annual certification and eligibility for the Historic Preservation Fund grant.</p> <p><u>Measure #1:</u> Program certified and annual grant received.</p>	<p><b>A1: Develop integrated database for historic preservation programs on DNR's Oracle map based data management system to improve business practices.</b></p> <p><u>Target #1:</u> Build data sets for remaining program areas - review compliance, national register, grants and tax credit to complete the development of relational database fields. Program relational database into Oracle. Cumulative target FY06 70%; FY07 85%; FY08 100%</p> <p><u>Measure #1:</u> Percentage of data set development and Oracle programming completed.</p> <p><b>A2: Provide cultural resource survey and research services to all state agencies through RSAs, cooperative agreements and grants.</b></p> <p><u>Target #1:</u> Complete 10 reports for survey and research conducted in prior field season.</p> <p><u>Measure #1:</u> Number of surveys for cultural resources and other research projects completed annually.</p>

### Major Activities to Advance Strategies

- Maintain Alaska Heritage Resource Survey site location information in Oracle and verify.
- Integrate state historic preservation program databases through DNR LRIS into DNR Oracle data management system.
- Enter existing and new data on completed portions of Oracle database.
- Enter new and updated historic site data on Alaska Heritage Resource Survey and provide information for development and land use planning.
- Digitize site boundaries, district boundaries and linear features for GIS data in the Oracle system
- Evaluate properties for historic significance and make determinations of eligibility for the National Register of Historic Places.
- Review and comment on development projects and other activities for impacts to cultural resources and compliance with laws and regulations.
- Consult with federal agencies as state liaison, representing the State's interest in protecting heritage resources.
- Provide policy and program advice to Governor and Legislature on history, archaeology and geographic names through the AK Historical Commission.
- Conduct cultural resource research and field surveys; prepare reports.
- Administer Alaska's Historic Preservation Certified Local Government program; provide training and grants.
- Develop, update, distribute and implement Alaska's State Historic Preservation Plan.
- Coordinate and plan special heritage initiatives and projects in cooperation with other agencies.
- Administer historic preservation grants program.
- Provide training, technical assistance, interpretation and education on Alaska's heritage and historic preservation programs.
- Assist development of elementary, secondary and post-secondary programs and lesson plans teaching about Alaska archaeological and historic resources.
- Use Alaska Archaeology Week and Historic Preservation Week to increase visibility of historic preservation.
- Certify historic preservation investment tax credit projects.
- Administer the state's geographic names program.
- Issue field archaeological permits for archaeological research and survey on state lands in accordance with AS 41.35.080 and 11AAC16.020-16.090

### FY2007 Resources Allocated to Achieve Results

**FY2007 Component Budget: \$1,567,500**

**Personnel:**

Full time	12
Part time	4
<b>Total</b>	<b>16</b>

### Performance Measure Detail

**A: Result - Facilitate the Department's mission through protecting Alaska's heritage resources and maintaining the state historic preservation program's annual eligibility and certification.**

**Target #1:** Annual certification and eligibility for the Historic Preservation Fund grant.

**Measure #1:** Program certified and annual grant received.

**Analysis of results and challenges:** To maintain eligibility to receive the Historic Preservation Fund (HPF) grant the Alaska State Historic Preservation Office must provide a core professional staff and a basic level of services in a number historic preservation programs. Through end-of-year reports and annual applications for the HPF grant, the state program is annually reviewed and certified as an eligible program.

## A1: Strategy - Develop integrated database for historic preservation programs on DNR's Oracle map based data management system to improve business practices.

**Target #1:** Build data sets for remaining program areas - review compliance, national register, grants and tax credit to complete the development of relational database fields. Program relational database into Oracle. Cumulative target FY06 70%; FY07 85%; FY08 100%

**Measure #1:** Percentage of data set development and Oracle programming completed.

Year	YTD Total
2002	5
2003	15
2004	10
2005	15
2006	2

*In FY2006, the database conversion project changed strategy to better integrate the Office of History and Archaeology's data with The Department of Natural Resources new integrated business system currently under development. The focus in FY 2006 and FY 2007 is developing compatible data sets and programming.*

**Analysis of results and challenges:** DNR LRIS continues work on building an integrated business system which will implement GIS capabilities. The integrated record business system incorporates relevant data from several programs, including AHRs statewide inventory, review & compliance, National Register of Historic Places, survey report citations, permitting, grants, tax credits, and historic signs. The Office of History and Archaeology and LRIS are developing strategy for digitizing map data for use with a GIS system which will display site boundaries, district boundaries and linear extants as points, lines or polygons. Strategies are being developed to ensure compatibility with DNR's integrated business system. FY05 work focused on Office of History and Archaeology's citations database which is complete and operational, providing an internal internet application for searching cultural resources survey reports and associated database records. Selected environmental and land planning staff in the Departments of Transportation and Natural Resources have internet access to the Alaska Heritage Resource Survey and citations information, which has helped reduce costs and streamline the project development and environmental review process.

## A2: Strategy - Provide cultural resource survey and research services to all state agencies through RSAs, cooperative agreements and grants.

**Target #1:** Complete 10 reports for survey and research conducted in prior field season.

**Measure #1:** Number of surveys for cultural resources and other research projects completed annually.

Year	YTD Total
2002	13
2003	27
2004	24
2005	6
2006	0

*In FY 2005, six reports were completed. The number of reports is lower than prior years because some staff are working on large multi-year projects which will be completed in FY 2006 or FY 2007, and the Office of History and Archaeology received fewer requests for small, short-term survey projects from the Department of Transportation.*

**Analysis of results and challenges:** Surveys are conducted in the summer and fall and reports written in the winter. Most requests for survey and research services come from the Department of Transportation and the Department Natural Resources. The surveys facilitate state land activities and development by providing information on the location and significance of historic and archaeological sites. This information is used by project managers in the design phase of projects to minimize the impacts to historic sites, thereby reducing costs. The information is also used to develop mitigation plans when adverse impacts cannot be avoided. The number of reports will vary depending on staffing levels and the size and complexity of individual projects.

The new or updated site information contained in reports is entered on the Alaska Heritage Resource Survey database, making the data easily available at the project planning or design stage. The table with the survey project results is reported in the federal fiscal year to be consistent with required federal historic preservation grant annual reports.

## **Key Component Challenges**

The National Historic Preservation Act requires federal agencies to consult with the State Historic Preservation Office on all undertakings and assess potential affects on historic properties. Because of the increase in complexity, size and volume of state and federal projects in Alaska the Office cannot consult on all projects, putting Alaska's heritage resources at risk. There was over a 30% increase in the number of projects reviewed between FY04 and FY05. The State Historic Preservation Program receives a Historic Preservation Fund grant to provide staff to consult with agencies through the National Historic Preservation Act Section 106 process. Many agencies use the NEPA as their primary environmental compliance. If they do not incorporate the Section 106 project review requirements at the same time, project review can take longer and delay consideration of historic preservation issues. To improve business practices the Office of History and Archaeology continues to work with ADNR/LRIS, to modernize its record systems infrastructure though the use of a relational database, GIS and Internet technology. The Office of History and Archaeology maintains information on historic and archaeological site location and significance, and is used by DNR, other government agencies and contractors involved in the permitting process. The long-term goal is to develop an integrated record system which incorporates relevant historic preservation program data and is Internet accessible. Information needed for project development and design will be easier and less costly to access and can be incorporated earlier in the planning stages, resulting in a streamlined permitting process.

## **Significant Changes in Results to be Delivered in FY2007**

No changes in results to be delivered assuming a status quo budget.

(Note - this component was moved from the Parks & Recreation Management RDU to the Resource Development RDU in FY07).

## **Major Component Accomplishments in 2005**

1. Reviewed 3,862 projects for impacts to historic properties. Seven Memorandum of Agreements and three Programmatic Agreements signed.
2. Conducted a Section 106 training for agencies and contractors, March 2005.
3. Produced 13 cultural resource survey reports: 4 full survey reports and 9 short reports.
4. Evaluated 372 properties for eligibility to the National Register for Historic Places; 137 determined eligible.
5. Ten new listings in the National Register of Historic Places.
6. Fourteen Certified Local Government grants active in FY2005; three grants completed; one cancelled.
7. Provided comment on fourteen historic interpretive signs developed by State Park's Education and Interpretation program.
8. Alaska Heritage Resource Survey: 1,650 new sites entered, 7,399 sites updated.
9. Alaska Historical Commission considered 9 geographic name proposals and submitted them to the U.S. Board of Geographic Names.
10. Integrated database conversion project continuing: Phase III (Integrated Systems) and Phase IV (Scanning) are in progress.
11. Three Historic Preservation Fund development grants completed. 25 grants active.
12. Participated in monthly meetings of the Alaska History Standards Development Core Group.

## **Statutory and Regulatory Authority**

AS41.35  
AS44.37  
P.L. 96-515

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### State Historic Preservation Program Component Financial Summary

*All dollars shown in thousands*

	FY2005 Actuals	FY2006 Management Plan	FY2007 Governor
<b>Non-Formula Program:</b>			
<b>Component Expenditures:</b>			
71000 Personal Services	998.2	1,092.9	1,163.9
72000 Travel	31.7	88.4	89.4
73000 Services	61.9	268.4	278.4
74000 Commodities	10.7	35.3	35.8
75000 Capital Outlay	0.0	0.0	0.0
77000 Grants, Benefits	0.0	0.0	0.0
78000 Miscellaneous	0.0	0.0	0.0
<b>Expenditure Totals</b>	<b>1,102.5</b>	<b>1,485.0</b>	<b>1,567.5</b>
<b>Funding Sources:</b>			
1002 Federal Receipts	21.7	371.2	385.4
1003 General Fund Match	299.7	324.7	349.7
1007 Inter-Agency Receipts	124.8	225.4	225.4
1055 Inter-agency/Oil & Hazardous Waste	2.5	16.0	16.0
1061 Capital Improvement Project Receipts	653.8	547.7	576.0
1201 AK Historical Commission Receipts	0.0	0.0	15.0
<b>Funding Totals</b>	<b>1,102.5</b>	<b>1,485.0</b>	<b>1,567.5</b>

### Estimated Revenue Collections

Description	Master Revenue Account	FY2005 Actuals	FY2006 Management Plan	FY2007 Governor
<b>Unrestricted Revenues</b>				
Unrestricted Fund	68515	2.0	10.0	10.0
<b>Unrestricted Total</b>		<b>2.0</b>	<b>10.0</b>	<b>10.0</b>
<b>Restricted Revenues</b>				
Federal Receipts	51010	21.7	371.2	385.4
Interagency Receipts	51015	124.8	225.4	225.4
General Fund Program Receipts	51060	0.0	0.0	15.0
Capital Improvement Project Receipts	51200	653.8	547.7	576.0
Interagency Recs./Oil & Hazardous Waste	51395	2.5	16.0	16.0
<b>Restricted Total</b>		<b>802.8</b>	<b>1,160.3</b>	<b>1,217.8</b>
<b>Total Estimated Revenues</b>		<b>804.8</b>	<b>1,170.3</b>	<b>1,227.8</b>

**Summary of Component Budget Changes  
From FY2006 Management Plan to FY2007 Governor**

*All dollars shown in thousands*

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
<b>FY2006 Management Plan</b>	<b>324.7</b>	<b>371.2</b>	<b>789.1</b>	<b>1,485.0</b>
<b>Adjustments which will continue current level of service:</b>				
-FY 07 Wage Increases for Bargaining Units and Non-Covered Employees	7.5	4.2	8.5	20.2
-FY 07 Health Insurance Cost Increases for Bargaining Units and Non-Covered Employees	0.9	0.6	1.0	2.5
-FY 07 Retirement Systems Cost Increase	14.0	7.9	15.8	37.7
<b>Proposed budget increases:</b>				
-Wickersham Diaries Project	0.0	0.0	15.0	15.0
-Risk Management Self-Insurance Funding Increase	2.6	1.5	3.0	7.1
<b>FY2007 Governor</b>	<b>349.7</b>	<b>385.4</b>	<b>832.4</b>	<b>1,567.5</b>



**State Historic Preservation Program  
Personal Services Information**

Authorized Positions			Personal Services Costs	
	<u>FY2006</u> <u>Management</u> <u>Plan</u>	<u>FY2007</u> <u>Governor</u>		
Full-time	12	12	Annual Salaries	753,524
Part-time	4	4	COLA	20,805
Nonpermanent	0	0	Premium Pay	0
			Annual Benefits	434,245
			Less 3.70% Vacancy Factor	(44,674)
			Lump Sum Premium Pay	0
<b>Totals</b>	<b>16</b>	<b>16</b>	<b>Total Personal Services</b>	<b>1,163,900</b>

**Position Classification Summary**

Job Class Title	Anchorage	Fairbanks	Juneau	Others	Total
Administrative Clerk III	1	0	0	0	1
Archaeologist I	4	0	0	0	4
Archaeologist II	3	0	0	0	3
Archaeologist III	1	0	0	0	1
Chf Off of Hist & Archaeology	1	0	0	0	1
Historian I	2	0	0	0	2
Historian II	1	0	0	0	1
Historian III	1	0	0	0	1
Natural Resource Tech I	1	0	0	0	1
Natural Resource Tech II	1	0	0	0	1
<b>Totals</b>	<b>16</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>16</b>